

<b>REPORT TO:</b>	<b>HEALTH AND WELLBEING BOARD (CROYDON)</b> <b>25 March 2015</b>
<b>AGENDA ITEM:</b>	<b>10</b>
<b>SUBJECT:</b>	<b>Update on Transforming Care (Winterbourne View Concordat Action Plan)</b>
<b>BOARD SPONSOR:</b>	<b>Paul Greenhalgh, Executive Director - People, Croydon Council</b>

**BOARD PRIORITY/POLICY CONTEXT:**

This report addresses the review of national priorities set out in:

- *Winterbourne View: Transforming Care Two Years On* (January 2015)
- *Transforming Care for People with Learning Disabilities- Next Steps* (January 2015)

This report addresses the following local priorities set out in the Joint Health and Wellbeing Strategy:

- Increased Resilience and Independence
- A positive experience of care
- Everyone will enjoy physical safety and feel secure. People will be free from physical and emotional abuse, harassment, neglect and self harm.

**1. RECOMMENDATIONS**

- 1.1.** This report is for information. The health and wellbeing board is asked to note the contents of the report.

**2. EXECUTIVE SUMMARY**

- 2.1** The Department of Health has published a progress report on the Winterbourne View action plan *Transforming Care - Two Years On* (2015). The main conclusion is that nationally whilst there have been a number of positive steps forward to prevent further abuse there has been insufficient change to prevent hospitalisation and to support timely discharge of people with a learning disability from in patient settings.

2.2 In Croydon there is a small number of service users affected. Their cases have been reviewed and steady progress is being made towards moving them on to appropriate alternative community based settings.

### 3. DETAIL – National Position

3.1 In 2012 the BBC Panorama programme exposed abuse of people with a learning disability at Winterbourne View. The Department of Health's review, *Transforming Care: A national response to Winterbourne View Hospital* (2012) looked at why the abuse had happened and set out a programme of work to take steps to prevent it from happening again.

3.2 In May 2013 Norman Lamb Minister for Care and Support indicated that Health and Wellbeing Boards had a role in the delivery of the Winterbourne Concordat action plan.

3.3 In 2014 Sir Stephen Bubb was commissioned to undertake a further review to identify what could be done to transform the current position taking into account the various perspectives and legislative frameworks. His report *Winterbourne View- A Time for Change* (2014) made a number of recommendations about involvement of families and carers, commissioning of services and funding routes.

3.4 A further report *Transforming Care for People with Learning Disabilities - Next Steps* (2015) includes Sir Stephen's further recommendations and includes a focus on:

- A substantial reduction on the number of people placed in in patient settings
- Reduction in length of stay for all patients in in patient settings
- Better quality of life for people in in patient settings
- Better community based alternatives to hospital placements

3.5 A Transforming Care Board has been established by Norman Lamb, Minister for Care and Support, to lead the response across England. The Board is chaired by Norman Lamb and comprises of people with learning disabilities and carers, professional experts from across the NHS, social care and providers, and civil servants from the Department of Health and other Government departments. The Government has devised a system of "Care and Treatment Reviews" for people in the Winterbourne cohort. The Government is monitoring progress at the local level through fortnightly and data returns.

3.6 A progress report, *Transforming Care Two Years On* (January 2015), indicates that nationally there has been some movement of people from hospital to community provision. However, people continue to be admitted. The Report also indicated that there was insufficient progress against the Concordat and stated "Too many people with learning disabilities are admitted to hospital when admission could have been avoided too many remain in hospital too long , and in some instances of poor care remain too common."

## 4 **DETAIL – Croydon service users**

- 4.1 In Croydon, the Learning Disability Commissioning Team in the Integrated Commissioning Unit collated a Winterbourne View Register of the individuals with learning disabilities placed in hospital in patient facilities. Initially the Winterbourne View Register included only people placed in Assessment and Treatment Units and later it was expanded to include any person with a learning disability placed in an in-patient service.
- 4.2 The current position locally in Croydon is that:
- In 2011 there were 4 people in in-patient facilities - of that original group one remains in hospital.
  - In 2015- there are 2 people in hospital wards (locked rehabilitation) -both have had Care and Treatment Reviews; one person was in the original cohort in 2011 and the other is new
  - There are no Learning Disability specific in-patient facilities in Croydon. If an admission is required it is via SLAM Adult Mental Health services or an out of area placement.
  - Data returns and updates are undertaken fortnightly and quarterly by Croydon Commissioners for submission to NHS London and NHSE. The returns actively track discharges and transfers in and out of hospital.
  - Given the new recommendations in *Transforming Care*, commissioners will review the resources for the pathway for people with learning disabilities and complex behavioural needs to ensure everything possible is done to prevent the need for hospital placements.
- 4.3 Currently NHS Croydon fund two individuals on the Winterbourne View register – both are in out of area hospital placements. Both individuals have been reviewed in 2015 and appropriate decisions made about suitability to discharge from hospital to a community placement. Discharges are being actively planned for both patients in the coming 6 months. Additionally, both have had Care and Treatment Reviews which have been chaired by Croydon Senior Joint Commissioning Manager –Learning Disabilities and have included an external expert by experience, an external clinical expert, local clinicians, the patient/ service user and their advocate. The purpose of the review is to check if the person really needs to be in hospital and whether there are active steps towards discharge.
- 4.4 **Next Steps**  
Commissioners have already begun a review of the full range of locally commissioned learning disability services including health and social care provision, delivered by statutory, voluntary sector and independent providers. As well as identifying where there may be gaps in provision a primary objective is to review the pathway for people with learning disabilities and complex behavioural needs to ensure that relevant services are in place to avoid unnecessary hospital placements. In addition Commissioners will be considering the further guidance that the Department of Health is expected to publish soon.

The number of individuals with the most complex needs who, at any one time, could benefit from these services will be relatively few in a particular Health/Local Authority area. Therefore Croydon commissioners will be working with their colleagues elsewhere in London or the surrounding area, to consider the appropriateness of shared commissioning options which would enable these services to be as close to home as possible for the individuals and their families. This could also offer significant benefits in relation to local monitoring of care as well as the opportunity to develop more effective relationships with the providers.

Croydon's services have traditionally benefitted from having a strong and active Learning Disability Partnership (LDP) with representatives from service users and their carers, as well as from a variety of providers, local schools and advocacy organisations. People with a learning disability will continue to be involved in the service reviews and any proposals relating to commissioning changes. It should also be noted that reports have been made to the LDP on Winterbourne View and they will continue to be involved and updated on "Transforming Care".

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#### **BACKGROUND DOCUMENTS**

*Winterbourne View: Transforming Care Two Years On (2015)*  
[www.gov.uk/government/publications/winterbourne-view-2-years-on](http://www.gov.uk/government/publications/winterbourne-view-2-years-on)

*Transforming Care for people with learning disabilities -next steps (2015)*  
[www.england.nhs.uk/wp-content/uploads/2015/01/transform-care-nxt-stps.pdf](http://www.england.nhs.uk/wp-content/uploads/2015/01/transform-care-nxt-stps.pdf)